

Supplemental Appropriations and the 2017 Hurricane Season

December 1, 2017

The [2017 hurricane season](#) was the fifth-most active on record in the Atlantic Basin, in terms of accumulated storm strength. Four named storms made landfall on U.S. soil from mid-August to mid-October, causing extensive damage. Concurrently, a series of deadly wildfires struck California.

Enacted 2017 Hurricane Season Supplemental Appropriations

Congress has passed two supplemental appropriations bills in response to Administration requests made in [September](#) and [October](#) 2017 in the wake of these incidents. **Table 1** outlines the two requests and enacted appropriations.

Table 1. Enacted Supplemental Appropriations After 2017 Hurricanes

(\$millions, rounded, discretionary budget authority)

Appropriations Subcommittee	FY2017		FY2018		Totals	
	September 1, 2017 Request	P.L. 115-56	October 4, 2017 Request	P.L. 115-72	Requested	Enacted
Agriculture						
Department of Agriculture						
Nutrition Assistance Program [Grant] ^a	—	—	—	[1,270] ^a	—	[1,270] ^a
Financial Services/General Government						
Small Business Administration						
Disaster Loan Program	450	450	—	—	450	450

Appropriations Subcommittee	FY2017		FY2018		Totals	
	September 1, 2017 Request	P.L. 115-56	October 4, 2017 Request	P.L. 115-72	Requested	Enacted
Homeland Security						
Department of Homeland Security						
Office of Inspector General						
Operations and Support ^b	—	—	—	[10] ^b	—	[10] ^b
Federal Emergency Management Agency						
Disaster Relief Fund (DRF)	7,400	7,400	12,700	18,670	20,100	26,070
<i>DRF after Transfers</i>	<i>7,400</i>	<i>7,400</i>	<i>12,700</i>	<i>13,760</i>	<i>20,100</i>	<i>21,160</i>
Disaster Assistance Direct Loan Program ^b			—	[4,900] ^b	—	[4,900] ^b
National Flood Insurance Program ^c	—	—	16,000 ^c	16,000 ^c	16,000 ^c	16,000 ^c
Interior/Environment						
Forest Service						
Wildland Fire Management	—	—	—	185	—	185
FLAME Wildfire Suppression Reserve Fund	—	—	—	342	—	342
Department of the Interior						
Department-wide Programs						
Wildland Fire Management	—	—		50		50
Transportation/Housing and Urban Development						
Department of Housing and Urban Development						
Community Development Fund	—	7,400	—	—	—	7,400

Source: CRS analysis of OMB requests and enacted legislation.

- a. Funding drawn from SNAP contingency reserve funds.
- b. Provided as a transfer from the DRF.
- c. This is a cancellation of [debt](#) owed by the program, rather than an appropriation.

Third Supplemental Appropriations Request

The Administration made a [third supplemental appropriations request](#) on November 17, 2017. **Table 2** provides a breakdown of the supplemental appropriations request by subcommittee of jurisdiction. Requests for specific authorities, legislative language, or mandatory spending are not included. Consult [CRS appropriations experts](#) for details.

Table 2. Third 2017 Hurricane Season Supplemental Appropriations Request
(\$millions, rounded, discretionary budget authority)

Appropriations Subcommittee			
Department/Agency	Bureau	Account	Request
Agriculture			992
Department of Agriculture	Office of Inspector General	Office of Inspector General (OIG)	1
	Agricultural Research Service	Buildings and Facilities	22
	Farm Service Agency	Emergency Conservation Program	375
		Emergency Forest Restoration Program	50
		Commodity Credit Corporation Fund	40
	Natural Resources Conservation Service	Watershed and Flood Prevention Operations	500
	Rural Housing Service	Rural Housing Insurance Fund Program Account	4
Commerce/Justice/Science			494
Department of Commerce	Economic Development Administration	Economic Development Assistance Programs	300
		Operations, Research, and Facilities	51
		Procurement, Acquisition and Construction	29
Department of Justice	Federal Bureau of Investigation	Salaries and Expenses (S&E)	5
	Drug Enforcement Administration	S&E	2
	Federal Prison System	S&E	11
		Buildings and Facilities	30
National Aeronautics and Space Administration		Construction and Environmental Compliance and Restoration	58
National Science Foundation		Research and Related Activities	8
Defense			442

Appropriations Subcommittee			
Department/Agency	Bureau	Account	Request
Department of Defense	Operation and Maintenance (O&M)	O&M, Army	20
		O&M, Navy	268
		O&M, Marine Corps	18
		O&M, Air Force	21
		O&M, Defense-wide	3
		O&M, Army Reserve	13
		O&M, Navy Reserve	3
		O&M, Air Force Reserve	6
		O&M, Army National Guard	55
		Defense Health Program	1
	Procurement	Other Procurement, Navy	26
	Revolving and Management Funds	Working Capital Fund, Navy	9
Energy and Water Development			515
Corps of Engineers—Civil Works		Construction	15
		O&M	323
		Flood Control and Coastal Emergencies	162
Department of Energy	Energy Programs	Electricity Delivery and Energy Reliability	10
		Strategic Petroleum Reserve	6
Financial Services and General Government			1,786
General Services Administration	Real Property Activities	Federal Buildings Fund	122
Judicial Branch	Courts of Appeals, District Courts, and Other Judicial Services	S&E	5
Small Business Administration	Small Business Administration	OIG	7
		Disaster Loans Program Account	1,652
Homeland Security			24,164
Department of Homeland Security	U.S. Customs and Border Protection	Operations and Support (O&S)	146
		Procurement, Construction, and Improvements (PC&I)	3
	U.S. Immigration and Customs Enforcement	O&S	36

Appropriations Subcommittee			
Department/Agency	Bureau	Account	Request
		PC&I	33
	Transportation Security Administration	O&S	11
	United States Coast Guard	Operating Expenses	112
		Acquisition, Construction, and Improvements	312
	Federal Emergency Management Agency	Disaster Relief Fund	23,500
	Federal Law Enforcement Training Center	O&S	5
		PC&I	4
Interior/Environment			576
Department of Agriculture	Forest Service	Capital Improvement and Maintenance	69
		National Forest System	21
		State and Private Forestry	8
Department of the Interior	United States Geological Survey	Surveys, Investigations, and Research	33
	United States Fish and Wildlife Service	Construction	211
	National Park Service	Operation of the National Park System	25
		Construction (and Major Maintenance)	183
		Historic Preservation Fund	18
Environmental Protection Agency		Hazardous Substance Superfund	3
		Leaking Underground Storage Tank Trust Fund	7
Labor/Health and Human Services/ Education			1,518
Department of Education	Hurricane Education Recovery	Hurricane Education Recovery	1,235
Department of Health and Human Services	Departmental Management	Public Health and Social Services Emergency Fund	252
Department of Labor	Employment and Training Administration	Job Corps	31
Military Construction/Veteran Affairs			814
Department of Defense	Military Construction	Navy and Marine Corps	202
		Army National Guard	519
Department of Veterans Affairs	Veterans Health Administration	Medical Services	11

Appropriations Subcommittee			
Department/Agency	Bureau	Account	Request
		Medical Support and Compliance	3
		Medical Facilities	75
	Departmental Administration	Construction, Minor Projects	4
Transportation/Housing and Urban Development			12,696
Department of Housing and Urban Development	Community Planning And Development	Community Development Fund	12,000
Department of Transportation	Federal Aviation Administration	Facilities and Equipment (Airport and Airway Trust Fund)	72
	Federal Highway Administration	Emergency Relief Program	416
	Federal Transit Administration	Public Transportation Emergency Relief Program	199
	Maritime Administration	Operations and Training	10
TOTAL			43,996

Source: CRS analysis of November 17, 2017, supplemental request letter.

Legislative Response to the Third Supplemental Request

A supplemental appropriations package may be considered in parallel or in combination with a bill to extend funding for government operations past the expiration of the current continuing resolution (CR) on December 8, 2017. Supplemental (and annual) appropriations have been provided in consolidated appropriations measures with continuing resolutions in the past, including the initial FY2018 CR (P.L. 115-56) and the first two continuing resolutions for FY2017 (P.L. 114-223, P.L. 114-254).

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